Contract Standing Orders

Council rules for buying and supplying goods, works, or services and for disposing of assets

April 2019

CONTENTS

		Page
	Section A	
1	Scope and Purpose	4
2	General Requirements	5
	2.1 Classification and Valuation of Contracts	5
	2.2 Guiding Principles	5
	2.3 Approvals	7
	2.4 Exemptions	9
	2.5 Contract Formalities and Sealing	9
	2.6 Contract Documents	10
	2.7 Record Keeping	10
	2.8 Contract Management, Evaluation and Review	10
	Section B	
3	Officer Responsibilities	11
	3.1 General	11
	3.2 Contract Managers	11
	3.3 Assistant Directors	12
	3.4 Strategic Directors	12
	3.5 Monitoring Officer and Chief Finance Officer	12
	3.6 Contract Coordinators	13

Section C The Contracting Process

4	Steps Prior to Purchase	13
	Pre-tender Market Research and Consultation	15
	Prevention of Corruption	15
5	Conducting a purchase	15
6	Advertising and Framework Agreements	16
7	Collaborative and Partnership Arrangements	17
8	Setting Standards and Award Criteria	17
9	Invitations to Tender/Quotations	18
10	Submission, Receipt and Opening of Tenders / Quotes	19
11	Clarification Procedures and Post Tender Negotiations	19
12	Evaluation, Award of Contract and Debriefing Tenderers	20
13	Publication of Contract Awards	21
14	Council as Supplier	21
15	Disposals	21
16	Sale of Assets/Goods at Public Auction	22
	Appendices	
	Appendix 1 Definitions	24

SECTION A

For clarity and pursuant to the Constitution of the County Council the role of Chief Finance Officer is executed by the Strategic Director for Resources and the role of Monitoring Officer is exercised by the Assistant Director - Governance and Policy

1 Scope and Purpose

- Contract Standing Orders (CSOs) aim to promote good procurement practice, public accountability, deter corruption and provide protection for staff against allegations of impropriety.
- 1.2 All procurement and disposal procedures must:
 - · Achieve best value for money;
 - Be consistent with the highest standards of integrity;
 - Ensure fairness in allocating public contracts;
 - Comply with all legal requirements; and
 - Support the council's Council's corporate aims and policies:
 - Comply with corporate policies and strategies and with the decisions of Corporate Board (or other officer boards authorised by Corporate Board), and with any other of the Council's properly constituted boards and committees acting within their jurisdiction; and
 - In relation to procurement of IT equipment, hardware and software specifically must comply with the Digital and ICT strategy and decisions taken by the Digital by Design Board

1.3A relevant contractContract for the purposes of CSOs is any arrangement r by, or on behalf of, the councilCouncil for the carrying out of works or fo supply of goods, materials or services, for example:	
	• the supply or disposal of goods;
	• hire, rental or lease of goods or equipment; and
	• the delivery of services.

- 1.4 ——<u>"Contract"</u> also includes arrangements where the <u>councilCouncil</u> is supplying goods, works or services.
- 1.5 Contracts must comply with these CSOs, irrespective of the method of funding (e.g. capital, revenue, sponsorship, donations or <u>grant moniesgrants</u> from a third

1.6 The following contracts are excluded from CSOs:

<u>a.</u> Contracts of employment which make an individual a direct employee of the council;

Council;

- b. Agreements for the acquisition, disposal, or transfer of land;
- Contracts _entered _into _by _or _on _behalf _of _the monitoring officer

 Monitoring Officer for _the appointment of counsel and/or experts experts; or
- <u>d.</u> Loans to banks or other financial institutions <u>and investments</u> made in accordance with the <u>treasury management strategyTreasury Management Strategy</u>.

2. General Requirements

2.1 Classification and Valuation of Contracts

The following classifications apply for the purposes of CSOs:

- o Minor contract total value less than £50100,000
- Ordinary contract —total value of £50£100,000 or more but below £1,000,000
- Major contract total value of £1,000,000 or more

The total value of the contract should be calculated in accordance with the most appropriate of the following:

Fixed

(a) fixed term contracts - the total price expected to be paid during the whole of the contract period, including possible extensions; or

Where

- (b) where the contract period is uncertain, multiply the price expected to be paid each month by 48-;
- (c) If the purchase involves one of a series of separate regular transactions which are unlikely to last for more than 12 months for the same type of item, the 'total value' Total Value' is the expected aggregate value of all of those transactions inover the comingnext 12 months.
- (d) For feasibility studies, it is the value of the scheme or contracts which may be awarded as a result.

A contract managerAn Officer must not select a method of calculating the total value Total Value in order to minimiseavoid the application requirements of these CSOs.

2.2 Guiding Principles

- (a) All contracts must be let through a competitive process which meets the requirements of **Section C** unless an exemption has been granted or the arrangement is <u>etherwise authorisedpermitted</u> by these CSOs.
- (b) Adequate resources should be identified to manage the procurement and any contracts awarded
- (c) Any contract which exceeds the applicable relevant EU threshold (or replacement threshold set by the UK Government) must comply with any legal requirements imposed by the EU procurement regime.in the Public Contract Regulations or any replacement Regulations approved by the UK Government
- (d) There must be a procurement plan for all major contracts Major Contracts and any contract which exceeds the applicable relevant EU threshold or UK equivalent. The procurement plan must be submitted to the head of finance Chief Finance Officer and approved before the procurement process commences.
- E-tendering and E-procurement is the preferred option over paper based systems.(e) Only approved E-systems should be used and advice should be sought from the strategic procurement managerHead of Procurement on their use. The use of e--procurement technology does not negate the requirement to comply with all elements of these CSOs, particularly those relating to competition and value for money.
- (f) The following are excluded from the requirement for competition:

- i. Purchases made via a local authority purchasing consortium (e.g. ESPO) accessible to local authorities, however, purchases above the EU Threshold will only be excluded if the consortium has let their contract in accordance with EU Procedures on behalf of the council.
- <u>ii.</u> Contracts entered into through sub-regional working or collaboration with other <u>local authoritiesLocal Authorities</u> or public bodies, where a competitive process has been followed that complies with the CSOs of the lead organisation <u>will be deemed to comply with these CSOs.provided the collaboration has let their contract in accordance with <u>EU Procedures</u> (<u>where applicable</u>).</u>
- <u>iii.</u> Collaborative proposals for joint working or shared services with other public authorities bodies which the head of law and governance Monitoring Officer has approved as meeting the following conditions i.e.:.
 - The -principal -activity -of -the -collaborative -arrangement -is- the provision of services back to the participating authorities; bodies
 - The collaborating public <u>authoritiesbodies</u> when acting together exercise the same kind of control over the service <u>provision</u> as they would over <u>an</u> in- house service <u>provision</u>; **and**
 - There is no independent or private sector partner involved in the collaborative arrangement.

for

- iv. residential placements sought for an individual with a registered care provider of their choice under the National Assistance Care Act 19482014, or
- for personal care services v. Personal Care Services where, in the opinion of the appropriate assistant director, Assistant Director, the —particular needs of -an- individual -require -a- specific social care package which is only available from a-one provider.
- <u>vi.</u> In relation to (iv) and (v) above the <u>assistant director Assistant Director</u> <u>responsible for the delivery of the services must ensure that adequate records are maintained to demonstrate:</u>
 - The provider contractor meets the relevant national minimum standards;
 - Appropriate mechanisms for price review are in place
 - ➤ The contract is effectively managed in accordance with the Councils contract management framework
 - The reasons for the choice of provider contractor; and

➤ Why these were best possible terms for the council in the circumstances.

2.3 Approvals

- (a) All contracts must be appropriately authorised in accordance with the council's scheme of delegation delegation before a procurement process (whether to be undertaken by negotiation or competition) is begun or a contract awarded.
- (b) Any proposal to let a contract with an estimated total value of £1,000,000 or more up to £3,000,000 can only be approved by the Deputy Leader, the Leader or Cabinet. See table below.
- (c) Any proposal to let a contract with an estimated total value of more than £3,000,000 can only be approved by either the <a href="mailto:cabinet_ca
- (d) All contracts should be in written form and once the terms and conditions are agreed should be submitted to the appropriate person for signature. The written formalities should be completed <u>before</u> the contract is due to start.
- (e) The table below sets out in more detail the approvals required. They apply equally to contracts that may be awarded through negotiation as they do to those awarded through competition. They also apply to contracts awarded from framework arrangements or select lists including those let using an ESPO etc. framework.
- (f) Any major contract Major Contract must comply with the key decision regime. In relation to letting major When commissioning Major Contracts contracts, the key decision Key Decision is the proposal to begin a procurement process for a particular contract.
- (g) The subsequent decision to award the <u>major contractMajor Contract</u> to a specific contractor will <u>not</u> be a key decision <u>provided</u> the value of the contract does not vary above the original estimated value by 10% or more.

Total	Column 1:	Column 2	Column 3÷	Column 4
Contract Value	Authority to start process	Contract Terms:	Authority to award contract	Contract Signing:
Major Contracts _More than £3,000,000	Cabinet or leader.Leader This will be a key decision. This authority will also generally give the strategic director Strategic Director delegated authority to award the contract.	Assistant director governance & policy Monitoring Officer, unless standards standard terms and conditions have already been approved.	Generally covered by eclumnColumn 1. If bids exceed the original estimates by 10% or more thanthen you must report back to leaderLeader or eabinet Cabinet before award.	Send to assistant director governance & policyMonitoring Officer for signing / sealing by designated officers. The relevant authority must be provided at the same time.
Major Contracts £1,000,000 or more up to £3,000,000	Relevant portfolio holder. Leader, Deputy Leader or Cabinet. This will be a key decision. This authority will also generally give the strategic director Strategic Director delegated authority to award the contract.	Assistant director governance & policy Monitoring Officer unless standard terms and conditions have already been approved.	Generally covered by column 1. If bids exceed original estimates by 10% or more then report back to Relevant portfolio holder_Leader, Deputy Leader or leader_Cabinet before award.	Send to -assistant director governance & policyMonitoring Officer for signing / sealing by designated officers- The relevant authority must be provided at the same time-
Ordinary Contracts £500,000 or more but below £1,000,000	Strategic director Director or person authorised in writing by the strategic director. This will be a key decision.him/her	Assistant director governance & policy Monitoring Officer unless standard terms and conditions have already been approved.	Same as column 1. If bids exceed original estimates by 10% or more then report back to Strategic Director. If bids exceed £1,000,000 the key decision regime must be complied with before an award can be made Same as column1.	Strategic director or person authorised in writing. If over £1,000,000 send to assistant director governance & policy for signing / sealing by designated officers. The relevant key decision record must be provided at the same time. Strategic Director or above
Ordinary Contracts £50 £100,000 or more _but below £500,000	Assistant director Director or third tier manager Third Tier Manager or person authorised in writing by the assistant director.him/her	Assistant director governance & policy Monitoring Officer unless standardsstandard terms and conditions have already been approved.	Line managerManager or above of person who startsgave authority to start the process (column 1))	Assistant directorDirector above-

1	inor ontracts	Cost centre manager <u>Centr</u> <u>e</u>	Purchase orderOrder terms can be used	Line managerManager or above of person who startsgave authority to	Third tier manager Tier 3 Manager, Cost Centre Manager or cost centre manager
	elow . <mark>0100</mark> ,000	<u>Manager</u> or above₊	unless the contract is for works, software or the services of a consultant, in which case legal or procurement advice must be taken.	start the process (column 1)	er-above .

2.4 Exemptions from CSOs

2.4.1— Any requirement of CSOs may be waived with the consent of both the assistant director of finance & ICTChief

<u>Finance Officer</u> and <u>assistant director governance & policythe Monitoring Officer</u> subject to any legal restraints.

- 2.4.2— An application for a waiver (exemption) shall be:
 - a) submitted on the approved 'exemption form'; Exemption Form'
 - b) set out the reason for requiring the waiver; and
 - c) show how the proposal complies with any applicable law, demonstrates propriety, value for money and support for supports the council's objectives.
- 2.4.3 Where an exemption from competition is necessary because of an unforeseeable emergency involving immediate risk to persons, property or serious disruption to councilCouncil services the relevant strategic director Strategic Director and assistant director Assistant Director must submit a report to the assistant director finance & ICT Chief Finance Officer and the assistant director governance & policy Monitoring Officer as soon as practicable following the event. Any contract entered into for these purposes should be the minimum required to remove the immediate risk to persons or property or to reduce the disruption to councilCouncil services to a manageable level.
- 2.4.4 In cases of urgency if the contract is likely to exceed £1,000,000 then the urgent key decision regime must be complied with **before** any contract is entered into.
- 2.5 Contract Formalities and Sealing Minimum Requirements

2.5.1— Contracts shall be signed by the council Council as follows:

Major Contracts: Under By affixing the -common -seal -of -the -council and

<u>Council</u> witnessed (signed) -by -one <u>designated officer</u> <u>Designated Officer</u> **OR** -where there is no Seal affixed signed -by -at -least two <u>designated officers Designated</u>

Officers.

Ordinary Contracts: Signed by strategic director or assistant director depending on

value.

By affixing the common seal of the Council witnessed (signed) by one *Designated Officer* **OR** where there is no Seal affixed signed by a Strategic Director or above between £500,000 and £999,999 or by an Assistant Director or above

if between £100,000 and £499,999.

Minor Contracts: Signed by cost centre managerTier 3 Manager, Cost Centre

Manager or above_.

2.5.2— A contract must be sealed where:

- The Council wishes to enforce the contract more than six years after its end;
- The price paid or received under the contract is nominal and does not reflect the value of the goods or services;
- 2.5.3 All contracts must be concluded formally in writing before the supply, service or construction -work -begins, -except -in -exceptional -circumstances, -and- then -only with the written consent of the assistant director governance & policy Monitoring Officer.
- 2.5.3 <u>4</u> The <u>contract managerAuthorised Officer</u> is responsible for securing signature of the contract and must ensure that the person signing for the other contracting party has authority to enter into a legal agreement.

2.5.4 A contract must be sealed where:

- The council wishes to enforce the contract more than six years after its end;
- The price paid or received under the contract is nominal and does not reflect the value of the goods or services.

2.6 Contract Documents

2.6.1 All contracts Contracts, irrespective of value, shall clearly specify:

- •What is to be supplied; the specification
- •The price to be paid and when;
- Appropriate performance indicators
- ·Clear dates and times for performance; and
- •Liquidated damages and termination provisions-
- 2.6.2— The terms and conditions of all contracts must have been approved by the assistant-director-governance-&-policyMonitoring Officer either as a standard form contract for particular types of matters or through a specific approval.

2.7 Record Keeping

- 2.7 Contract managers The Authorised Officer shall ensure that the following records are kept: in the Councils Contract Management System.
 - (a) Successful tenders Tenders/Quotes The contract and any relevant correspondence and records (e.g. any documents which might have a bearing on the way the contract is interpreted) for at least 6 years after contract comes to an end. If made as a deed / under seal they must be kept forever.
 - **(b)** Un-successful or late tenders/Quotes for at least 2 years from the date the contract starts.

2.8 Contract Management, Evaluation and Review

<u>All contracts must be managed in accordance with the Councils contract management framework</u>

2.8.1 <u>Contract managers should, for</u> For all <u>ordinary Ordinary</u> and <u>major contracts: Major Contracts</u>,

Maintain • An up to date -_risk registers register should be maintained throughout the procurement _process -_and during the life of the contract periods;

- Undertake appropriate risk assessments;
 - For identified risks, ensure appropriate actions are should be put in place to manage them.
 - And There should regularly monitor be regular monitoring and report reports

during the contract period on:

- o performance;
- o compliance with programme, specification, terms and contract conditions;
- estimated final cost compared to budgets;
- o any value for money requirements; and
- o user satisfaction and risk management.
- 2.8.2 In relation to all major contracts the contract manager must carry out the project management role or appoint a named person to carry out that role. The contract manager is responsible for ensuring that role is carried out effectively. The contract manager must prepare a business case at the outset. Adequate resources to manage such contracts, for their entirety, must be identified in the business case. If the business case is approved the contract manager must prepare a procurement plan and submit it for approval to the assistant director finance & ICT.
- 2.8.3 Where a *major contract* is to be re-let, the information required by CSO 2.8.1 above, should be made available to the relevant assistant director early enough to enable lessons learnt to be identified and inform the approach to re-letting the contract.
 - 3. 2.8.2 Before commencing any procurement for a Major Contract or a contract above EU thresholds the following steps must be completed
 - A lessons learnt report should be considered to inform the tendering process
 - o A business case must be approved.
 - A procurement plan must be approved by the Chief Finance Officer.

Section B Officers' Responsibilities responsibilities

3.1 General

- 3.1.1.1 All officers of officers and officers and officers of officers officers of officers officers of officers officers of officers officers officers of officers officers officers officers officers of officers officers of officers officers of officers officers of officers officers officers of officers officers officers of officers officers of officers officers of officers officers of officers officers officers of officers officers of officers officers of officers officers officers of officers officers officers officers of officers officers officers of officers offi
- 3.1.2— All officers officers must comply with the Code of Conduct and must not invite or accept any gift or reward in respect of the award or performance of any contract. It will be for the officer to show that anything received was not received corruptly. High standards of conduct are obligatory. Corrupt behaviour is a crime and will lead to disciplinary proceedings and possible dismissal. Gifts and Hospitality should only be accepted in accordance with the Gifts and Hospitality policy.

3.2. Contract managers

must in relation to contracts for which they are 1.3 Authorised Officers (those

responsible: for conducting a procurement process) must

- Ensurea) ensure they have all appropriate approvals before seeking any quotes or tenders, commencing any procurement process or awarding a contract;
- Seekb) seek all necessary legal, procurement, financial, risk management and technical advice in good time; and
- Ensure c) ensure there is sufficient budgetary provision before awarding any contract.
- Complyd) comply with the requirements of these CSOs and observe any codes of practice guidance or instructions relating to contracting matters issued by the assistant director governance & policy and assistant director finance & ICTMonitoring Officer or Chief Finance Officer:
- Ensure there is a procurement plan approved by the assistant director finance & ICTChief Finance Officer for major contracts and contracts above the applicable EU threshold.
- f. Carry out the *project management* role or appoint a person to do so in relation to any major contract.
- Checkf) check whether _a _suitable corporate contract Corporate Contract exists _before seeking _to_ let _a new contract. Where a suitable corporate contract exists that contract must be used;
- Ensure councilg) ensure Council suppliers have sufficient insurance cover appropriate to the contract in accordance with the council's insurance guidance;
- Maintainh) maintain details of all ordinary and major contracts they are responsible for in the contracts management system Contracts Management System;
- Ensurei) ensure a record is kept for every ordinary and major contract of the method for obtaining bids; any contracting decision any Contracting Decision and the reasons for it; any exemption from CSOs together with the reasons for it; and the award criteria any Award Criteria;
- Ensurej) ensure that where an employee of the councilCouncil or its contractor may be affected by any transfer arrangement TUPE and related issues are considered before proceeding with inviting tenders Tenders or quotations.

3.3 Strategic directors

14

- 2 Contract Managers must in relation to their directorate:
 - a. Nominate at least one member of their staff as the contracts co-ordinator for their directorate:
- b. Submit the scheme of delegation for their respective directorate, including details of contract managers and their contracts co-ordinators, to the assistant director governance & policy and assistant director finance & ICT for approval;
- c. Any delegation made does not prevent the strategic director from exercising those delegated powers his/herself.

Ensure all assistant directors and contract co-ordinators within their directoratethey are sufficiently skilled in procurement matters to fulfil the duties of their post.responsible for carry out their responsibilities in accordance with the Contract Management Framework

3.43 Assistant Directors

must in relation to their serviceService:

- a) Ensure all contract managers:officers
 - Comply with CSOs;
 - •Are sufficiently skilled in procurement matters to fulfil the duties of their post;
 and
 - Complete any required learning and development-
- b. Ensure the List of contract managers is maintained up to date and sent to the assistant director governance & policy;
- b) Ensure there are effective systems in place to control budgets properly;
- d. Ensure all major contracts have a named person to carry out the project management role for the entirety of the contract and that a business cases is prepared at the outset;
- e. Ensure there are appropriate arrangements in place for the safekeeping of tenders until the appointed time of opening;
- Ensure there are effective contract management arrangements in place for all ordinary and major contracts; and

contracts

- g. <u>d)</u> Provide any information requested by the assistant director finance & ICT and assistant director governance & policy regarding their contracts.
- 3.5 Strategic Director for Resources, Assistant Director Chief Finance & ICT and Assistant Director Governance & Policy Officer or the Monitoring Officer about their contracts.

3.5.1 4 Strategic Director for Resources

The strategic director for resources may exercise any of the powers and responsibilities of the assistant director finance & ICT and assistant director governance & policy <u>Directors</u> <u>must</u> in relation to contract standing orders except where he/she is not allowed to do so by law.their Directorate

- 3.5.2 The assistant director finance & ICT and assistant director governance & policy must report quarterly to the strategic director for resources relating to contracting matters and compliance with these contract standing orders and must provide any other information which he/she requests.
 - a) Nominate at least one member of their staff as Contracts Co-ordinator
 - b) Submit the scheme of delegation for their respective Directorate, including details of Contract Managers and their Contracts Co-ordinators, to the Monitoring Officer and Chief Finance Officer for approval;
 - Any delegation made does not prevent the Strategic Director from exercising those delegated powers his/herself.
 - c) Approve any proposals by their Directorate to provide services to external organisations
 - <u>d) Ensure all Assistant Directors and Contract Co-ordinators within their Directorate are sufficiently skilled in procurement matters to fulfil the duties of their post.</u>

3.5 Monitoring Officer and Chief Finance Officer

- 3.5.3 *Chief Finance Officer* and the Monitoring Officer may
- (a) .3 The assistant director finance & ICT and assistant director governance & policy may:
 - with the consent of each other waive any provision of these CSOs <u>subject to any</u> <u>legal constraints</u> and may nominate other officers to exercise all or part of these powers on their behalf.
 - (b) Issue codes of practice, guidance and instructions on any matters which are relevant to contracting arrangements.
 - (c) Specify the approved learning and development requirements in procurement

matters that officers officers must complete to meet the minimum competency standards to fulfil their duties under CSOs.

3.5.4—_The assistant director finance & ICT may: Chief Finance Officer shall

Veto the inclusion of any contractor in a contractor's list; or

(a) Approve procurement _plans _for _major _contracts _and _contracts _above _the applicable EU threshold-

3.5.5— The assistant director governance & policy Monitoring Officer shall:

- (a) Approve the form of contract to be used;
- (b) Maintain central registers of all major contracts and all contracts completed under seal and arrange for the safekeeping of such contracts on council premises; and
- (c) Maintain a central register of all exemption applications relating to contracts _of £50

£100,000 or more.

3.6 Contract coCo-ordinators

shall, on behalf of their directorate: Directorate

- <u>a)</u> Ensure details of *all ordinary and major contracts are accurately recorded and maintained in the contracts management system Contracts Management System;*
- b) Be authorised to approve exemptions from undertaking a competitive process for minor contracts;
- c) Submit an annual report by 31 March each year to the assistant director governance & policy Monitoring Officer detailing any exemptions that they have approved.

Section C

The Contracting Process

This section sets out in more detail the requirements to be met when dealing with a specific contract-

4. Steps Prior to Purchase

4.1 Before beginning a purchase, contract managers Authorised Officers must: a) Assess the need for the expenditure; b) Define the objectives of the purchase; c) Calculate the total value Total Value; d) Make sure that the appropriate authority approval is in place to start the process and that the budget covers the whole-life financial commitment being made (including any consultant's or other external charges or fees); e) Make _sure _the forward plan Forward Plan requirements _have _been followed where the purchase is a key decision Key Decision: f) Ensure sufficient legal, procurement, finance, risk management and technical support is available throughout the entire procurement process; g) Ensure sufficient resources will be available (i.e. people with sufficient skills and capacity) to manage the contract once it has been let; Ifh) Ensure the purchase is a major contract Council's requirements for data security and the General Data Protection Regulations are met i) Consider when commissioning services whether these could improve the economic, social and environmental wellbeing of the area (social value) For Major contracts or contracts above the applicable relevant EU threshold submit Consider a lessons learnt report from the last tender process Produce a business case for approval by the appropriate body Submit a fully completed procurement plan for approval by the i.iii. assistant director finance & ICT. Chief Finance Officer Contract managers must: Where no suitable corporate contract exists carry Carry out an options appraisal to decide the best way to achieve the purchasing objectives, including internal or -external -sourcing, -partnering, -and -collaborative procurement arrangements with another public authority or government department; Consult users where appropriate about the proposed procurement, contract standards, performance and user satisfaction monitoring; Consult the market where appropriate in accordance with CSO 4.3 i∨.⊻ii. Assess the risks and how to manage them;

- Agree with the assistant director governance & policy Monitoring

 Officer, the approved form of contract to be used or if none for the type
 of purchase the terms and conditions that are to apply to the proposed
 contract: and
- e. Set out these matters in writing and create an entry in the contracts management system for all *ordinary and major contracts*.

Pre-Tender Market Research and Consultation

- 4.3 <u>Contract managers</u> <u>Authorised Officers</u> may -consult -potential -suppliers prior -to -the -issue -of -an <u>invitation Invitation</u> to <u>tender in general termsTender</u> about the nature, level and standard of the supply, contract packaging and other relevant matters. Records must be kept of this consultation.
- 4.4 <u>Contract managers</u> <u>Authorised Officers</u> <u>must not once any consultation</u> <u>period under 4.3 has ended</u> seek <u>or accept technical advice on the preparation of an invitation the actual Invitation</u> to <u>tender Tender</u> or <u>quotation Quotation</u> from anyone who may have a commercial interest in bidding for the contract as this may prejudice the equal treatment of all potential <u>tenderers Tenderers</u> and distort competition.

Prevention of Corruption

4.5 The following clause must be included in every council Council contract:

"The council Council may terminate this contract and recover all its loss if the contractor Contractor, its employees or anyone acting on the contractor's Contractor's behalf do any of the following things:

- (a) Offers, gives or agrees to give to anyone any inducement or reward in respect of this or any other council Council contract (even if the contractor Contractor does not know what has been done); or
- (b) Commits an offence under the Bribery Act 2010 or s117(2) of the Local

Government Act 1972; or

(c) Commits any fraud in connection with this or _any other council Council contract whether alone or in conjunction with council Council members, contractors or employees.

Any clause limiting the contractor's Contractor's liability shall not apply to this clause"."

5. Advertising and Framework Agreements

- 5.1 Advertising and assessing potential tenderers
- 5.1.1 The minimum advertising requirements are:
 - All contracts above £50,000 must be published on the council's website.
 - All contracts exceeding the applicable EU threshold must be published in Official Journal of the European Union (OJEU)/Tenders Electronic Daily (TED).

Advertisements for contracts exceeding the applicable EU threshold should not appear on the council's website until after they have appeared in the OJEU Journal.

- 5.1.2 Within reasonable costs contract managers should seek to maximise publicity to encourage competition. Examples of where further advertisements may be appropriate include portal websites specifically created for contract advertisements e.g. contract finder or national official journals.
- 5.1.3 Contract managers are responsible for ensuring that all tenderers for a contract are suitably assessed. The assessment process shall establish that all potential tenderers have sound economic and financial standing and sufficient technical ability and capacity to fulfil the requirements of the council.

5.2 Framework Agreements

- 5.2.1 The term of a framework agreement must not exceed four years without the written consent of the assistant director governance & policy. Also, an agreement must not be concluded with only two providers (i.e. it must be with either one or three or more providers) unless more than two were sought but only two met the award criteria.
 - 5.2.2 Contracts based on framework agreements may be awarded by either:
 - Applying the terms laid down in the framework agreement (where such terms are sufficiently precise to cover the particular call-off) without reopening competition; or
 - Where the terms laid down in the framework agreement are not precise enough for the particular call-off, by holding a mini competition in accordance with the following procedure:
 - Inviting the organisations within the framework agreement who are capable of delivering the contract to submit written tenders:
 - Fixing a time limit which is sufficiently long to allow tenders for each specific contract to be submitted, taking into account factors such as the complexity of the subject of the contract;
 - Awarding each contract to the tenderer who has submitted the best tender on the basis of the award criteria set out in the specifications of the framework agreement; and
 - Observing the standstill period before finalising the award for contracts above the EU threshold.

6. Conducting a Purchase or Disposal

65.1 Purchasing – Competition Requirements

65.1.1-Where the total value Total Value for a purchase is within the values in the first column below, the award procedure Award Procedure in the second column must be followed as a minimum.

Total Value	Award Procedure
Minor — up to £10,000	One oral quotation Quotation confirmed in writing.
Minor - £10,000 to below £50 £100,000	Three written quotationsQuotations of which at least one should be local if appropriate. Local means has a place of business in Warwickshire.
Ordinary & Major - £50 £100,000 or more	Invitation to tender Tender to at least three tenderers. Tenderers. If the contract value exceeds the applicable EU threshold the procedure must also be EU compliant.

65.1.2— Where thean EU Procedure compliant procedure (or UK replacement procedure) is required the contract manager Authorised Officer shall consult the head Head of procurement Procurement to determine the method of conducting the purchase.

65.2 The Appointment of Consultants to Provide Services

- 65.2.1— Professional <u>consultants</u> Consultants are subject to the same competition requirements as any other type of contract and must be selected and commissions awarded in accordance with these CSOs.
- 65.2.2 The engagement of a consultant consultant shall follow the agreement of a brief that adequately describes the scope of the services to be provided, the total cost to be paid and any stage payment arrangements. The engagement shall also be subject to completion of a contract of appointment. Self-employed consultants must not fall within the off-payroll working rules i.e. IR35.
- 5.2.3— Records of consultancy appointments shall be maintained in accordance with these CSOs₌ and entered on the Contract Management System
- 65.2.4 Consultants shall be required to provide evidence of, and maintain professional indemnity insurance policies to the satisfaction of the council's insurance manager for the periods specified in the respective

6. Advertising and Framework Agreements

6.1 Advertising the Opportunity

- 6.1 The minimum advertising requirements are
 - All contracts with an estimated aggregate value above £100,000 must be published on the Council's website and in Contracts Finder
 - In addition to the above all contracts exceeding the applicable EU threshold must be published in the Official Journal of the European Union (OJEU) or meet any replacement UK requirement
 - Advertisements for contracts exceeding the relevant EU threshold should not appear on the Council's website or in Contracts Finder until after they have appeared in the OJEU.
 - If you choose to advertise contracts below £100,000 you must also advertise on Contracts Finder

6.2 Framework Agreements

- 6.2.1 The term of a Framework Agreement must not exceed four years without the written consent of the *Monitoring Officer*.
- 6.2.2 Contracts based on framework agreements may be awarded by either
 - Applying the terms laid down in the framework agreement (where such terms
 are sufficiently precise to cover the particular call-off) without reopening
 competition; or
 - Where the terms laid down in the framework agreement are not precise enough by holding a mini competition in accordance with the following procedure:
 - o Inviting the organisations within the framework agreement who are capable of delivering the contract to submit written tenders;
- 7. The Council as Fixing a Supplier Providing Works, Goods or Services to External Organisations
- 7.1 The assistant director finance & ICT and assistant director governance & policy must be consulted where contracts to work for organisations other than the council are contemplated.
- 7.2 Contract managers shall produce robust business cases for the council acting as a suppliertime limit which fully takes into account the costs to the council of delivering the goods, works or services concerned. The financial viability of such business cases must be approved by the assistant director finance & ICT.

- 7.3 Contract managers shall liaise with the council's insurance manager to ensure any potential liabilities are is sufficiently covered by the council's insurance policies.
- 7.4 Where the *total value* of the proposedlong to allow tenders for each specific contract is likely to be £1,000,000 or more the key decision regime applies **and before** tenders are prepared the assistant director finance & ICT and assistant director governance & policy must jointly approve the business case including:
 - Confirming the council can legally enter into to be submitted, taking into
 account factors such as the complexity of the subject of the contract; and
 - b. Accepting Awarding each contract to the legality oftenderer who has submitted the charging arrangements; and
 - c. Approving best tender on the terms and conditions basis of the proposed contract.

8. Disposal of Assets

- 8.1 Assets for disposal must be sent to public auction except where:
- a. Better value for money is likely to be obtained by inviting quotations or tenders; or
 - The prior approval of award criteria set out in the assistant director finance & ICT and assistant director governance & policy has been obtained to the selling of specified items on an auction website such as eBay; or framework agreement.
 - c. Specific disposal procedures have been agreed by the council for certain types of assets.
 - <u>9Observing a standstill period before finalising the award for contracts above the EU threshold.</u>

7. Collaborative and partnership arrangements

- 7.1— In order to secure value for money the council may enter into collaborative procurement arrangements. The contract manager Authorised Officer must consult the assistant director governance & policy Monitoring Officer and head the Head of procurement Procurement where the purchase is to be made using collaborative procurement arrangements.
- <u>97.2</u>— Collaborative -and —partnership -arrangements— include -joint —working where— one partner takes the lead and awards contracts on behalf of the other partners, long term collaborative partnerships, pooled budgets and joint commissioning.
- <u>97</u>.3— Collaborative arrangements between public <u>authorities bodies</u> for shared services where the aim of the arrangement is for the participating <u>authorities bodies</u>

to be provided with services by each other or through a *Teckal* company rather than by an external provider may fall outside the need for competition if the conditions in CSO 2.2(e) (iii) can be met.

10.

8 Setting Standards and Award Criteria

108.1 The contract manager Authorised Officer must, before seeking pricesbids, define selection and award criteria Award Criteria that are appropriate to the purchase and designed to secure an outcome giving value for money for the council. The basic criterion shall be: Council.

8.1.2 Authorised Officers are responsible for ensuring that all Tenderers for a contract are suitably assessed. The assessment process shall establish that all potential Tenderers have sound economic and financial standing and sufficient technical ability and capacity to fulfil the requirements of the Council.

i. 8.1.3 The criterion for award of a contract shall be the "most economically advantageous" (where considerations other than price also apply);
i. "lowest price" where payment is to be made by the council; or

"highest price" if payment is to be received.

If the first criterion is adopted, it. This must be further defined by reference to subcriteria which may refer only to relevant considerations. These may include price, service, quality of goods, running costs, technical merit, previous experience, delivery date, cost effectiveness, quality, relevant environmental considerations, aesthetic and functional characteristics (including security and control features), safety, after-sales services, technical assistance, social value and any other relevant matters.

108.2 Selection and award criteria Award Criteria must not include:

Non-commercial considerations Commercial Considerations; or

matters which discriminate against suppliers from the European Economic Area or signatories to the Government Procurement Agreement.

<u>108</u>.3 — ___Any <u>shortlistingShortlisting</u> exercise must have regard to the financial and technical standards relevant to the contract and the <u>selectionSelection</u> and <u>award criteria</u>. Award Criteria.

10.4 Full details about the scoring of a pre-qualification questionnaire (PQQ), including any weighting and sub-criteria, must be made known to suppliers, as must any "pass mark" for the PQQ. Suppliers should be given details if an unsatisfactory answer to any PQQ questions may lead to exclusion, irrespective of the score on the rest of the PQQ.

10.5	elimina	on as reasonably practical, the contract manager must notify those tenderers who are sted at the pre-qualification (selection) stage of a shortlisting process. The letter needs reasons why the tenderer was unsuccessful.
	11.	
	<u>9</u>	Invitations to Tender / Quotations
	11 <u>9</u> .1	All invitations Invitations to tender Tender or quotation Quotation must:
		Specify the goods, service or works that are required, together with the terms and conditions of contract that will apply; and.
		b) State that the council or tender or tender or tender or tender.
		11c) Include a reference and link to the Council's Whistleblowing Code.
	<u>9</u> .2 —	All tenderersTenderers invited to tenderTender or quoteQuote must be issued with the same information at the same time and subject to the same conditions. Any supplementary information must be given on the same basis.
	11 <u>9</u> .3	All invitations Invitations to tender Tender shall include:
ļ		a) Clear instructions on how and where tenders Tenders are to be submitted, together with the date and time by which they are to be received;
		b) A specification that describes the council's Council's requirements in sufficient detail to enable the submission of competitive offers;
		c) A description of the award procedure and, unless defined in a prior advertisement, Award Procedure;
		d) Full details efabout how the award bids will be assessed including any weighting and sub-criteria in objective termsthat apply and any "pass mark" for any stage of the procurement;
		d. An outline of the method by which any arithmetical errors discovered in the submitted tenders are to be dealt with. In particular, whether the overall price prevails over the rates in the tender or vice versa; and
		e) Information on the council's Council's policies and requirement on: as appropriate e.g.:
		<u>i. </u>

	<u>ii.</u> Complaints;
i.	Sustainable procurement;
II	Public interest reporting code (whistle blowing); Business continuity;
iv	——Business continuity, ——Risk; and
V.—	Special contract arrangements where contracts are awarded to sheltered workshops.
	11
	<u>iii.</u> Sustainability
	9.4 —_All invitations Invitations to tender Tender shall state that any tender Tender
	received after the date and time stipulated in the invitation to tender Tender
	might be rejected and not considered.
	40.5. All distributions and the form of the destination of the state o
	4 <u>9</u> .5 All <u>invitationsInvitations</u> to <u>tenderTender</u> shall include requirements for
l te	enderers <u>Tenderers</u> to:
ı	
	a) Declare _that _the _tender_ content, _price _or _any _other _figure _or
i	particulars concerning the tender have not been disclosed by the
	tenderer Tenderer to any other party (except where such a disclosure is
	made in confidence for a necessary purpose e.g. legal, financial advice etc);
	and
ĺ	b) Complete fully and sign all tender decuments including a form of tender and
ļ	b) Complete fully and sign all tender documents including a form of tender and certificates relating to canvassing and non-collusion.
	certificates relating to carryassing and non-collusion.
1	c) Submit tendersTenders to the councilCouncil on the basis that they
	are compiled at the tenderer's
	Tenderer's expense.
l	<u>refluciel s</u> experise .
I a.	10.0 An The Councils approved E tendering quetom should must be used
+	49.6 — An The Councils approved -E-tendering -system -should must be -used in preference to any paper based arrangement.for all competitive procurement
	activity unless agreed otherwise by the Head of Procurement or otherwise
	approved by these CSOs
l	approved by triese coos
1 4	19.7— No tender will be considered unless submitted in accordance with the
	requirements of the e-tendering system. If a paper based system is being used
	tenders should be enclosed in sealed envelope or container which bears Conditions
	of Participation included within the word 'Tender' followed by the contract reference
	number and subject to which it relates but no other name or mark indicating the
	sender.Invitation to Quote/Tender
•	
12	

26

Submission, Receipt and Opening of Tenders

1210.1 ——__Tenderers must be given an adequate period in which to prepare and submit a tenderTender, consistent with the complexity of the contract. The EU Procedure lays down specific time periods.

1210.2 All tenders Tenders must be returned:

In accordance with the system requirements of an electronic tendering systemthe Council's approved jointly by the assistant director finance & ICT and assistant director governance & policy (electronic tender process); or E Tendering system

- b. To the respective assistant director or his/her nominee in a plain sealed envelope or container which bears the word 'Tender' followed by the contract reference number and subject to which it relates but no other name or mark indicating the sender (paper tender process).
- <u>10.3</u> Tenders received by fax or other electronic means (e.g. email) must be rejected. Quotations for <u>minor contractsMinor Contracts</u> under £10,000 may be received by email.
- 12.3 Assistant directors are responsible for the safekeeping of *tenders* until the appointed time of opening. Each *tender*, immediately on receipt, must be:
 - a. Suitably marked to indicate the date and precise time it was received (an approved electronic tendering system will automatically log these details);
 - b. Recorded in a tender record log, so as to provide a separate record of the precise time and date it was received (an approved electronic tendering system will automatically log these details); and
 - c. Adequately protected to guard against amendment of its contents.
 - d. Tenders returned via an approved electronic tendering system will automatically satisfy the requirements of (a),(b) and (c) above.
 - 1210.4 Assistant directors must ensure that all tenders All Tenders are opened at the same session after the period for their submission has ended. Tenders must be opened in the presence of at least two officers. In relation to major contracts one of the officers must be the assistant director governance & policy or his/her representative unless the tenders are returned via an approved electronic tendering system.
- 12<u>10</u>.5 Tenders returned via an approved electronic tendering system will automatically satisfy the requirements of CSO 12.6.
- 12.6 Upon opening the tenders, a summary of the main terms of each tender must be recorded on a tender Opening Control Sheet. Each officer must sign and date the tender Opening Control Sheet. The officers opening the tenders must sign the total price page. Where the prices are not contained in a single page or where other pages contain relevant pricing

information (e.g. hourly or discounted rates), all relevant pages containing pricing information must be signed.

12.7 The arithmetic in compliant tenders Tenders must be checked. If arithmetical errors are found they should be notified to the tenderer Tenderer, who should be requested to confirm their tender. If the rates in the tender, rather than the overall price, were stated within the tender invitation as being dominant, an amended tender price may be requested to accord with the rates given by the tenderer. Tender.

12.8 Tenders received after the date and time stipulated in the *invitation to tender* should normally be rejected unless there are exceptional circumstances and may only be considered with the approval of the assistant director governance & policy.

13.

Clarification Procedures and Post-Tender Negotiations

- 4311.1 ——__Providing clarification of an *invitation lnvitation* to *tenderTender* to potential or actual *tenderersTenderers* or seeking _clarification _of _a *tender_Tender* whether in_ writing _or _by_ way _of _a_ meeting _is permitted.
- 4311.2 ——_However, discussions with tenderers after submission of a tender Tender
 and before the award of a contract with a view to obtaining adjustments in price, delivery or content (i.e. post tender negotiations) must be the exception rather than the rule. In particular, such negotiations must not be conducted induring an EU Procedure (other than within the provisions of the EU negotiatedCompetitive With Negotiation (CWN) and competitive dialogue (CD) procedures) without the agreement of the <a href="mailto:assistant director governance-&policyMonitoring Officer.

13

_____If post tender negotiations appear necessary after a single stage tender or after the second stage of a two stage tender then you should take legal advice on whether negotiations are permissible. Normally such negotiations should be undertaken with all those who have met the selection criteria in the original process. During negotiations, the council's Council's requirements set out in the original procedure should not be substantially altered. The prior approval of the assistant-director-governance-&-policy-Monitoring-Officer is required to any proposal to negotiate in other circumstances.

14.12 Evaluation, Award of Contract and Debriefing Tenderers

4412.1 ——_Apart from the debriefing required or permitted by these CSOs, the confidentiality of quotations, tendersQuotations, Tenders and the identity of tenderersTenderers must be preserved at all times and information about one tenderer's Tenderer's response must not be given to another during the evaluation process.

14<u>12</u>.2 Quotations and <u>tenders Tenders</u> must be evaluated in accordance with the <u>award criteria</u>. <u>Award Criteria</u>.

During this process, contract managers Authorised Officers shall ensure that

submitted tender prices are compared with any pre-tender estimates and that any significant differences are examined and resolved satisfactorily.

- 1412.3 Where the total value is £50,000 or more, contract managers For Ordinary and Major Contracts, Authorised Officers must advise all tenderers Tenderers in writing of their award decisions. For contracts that are subject to the EU_Procedure or UK replacement Procedure, this must be in the form of intention to award letters (award notification letters) that are issued simultaneously to all tenderers Tenderers advising them of the intention to award the contract to the successful tenderer Tenderer and providing them with a 'standstill period' of at least 15 days (10 days if notification letters are sent by fax or electronic means via the Councils approved E tendering system) in which to challenge the decision before the contract award is confirmed-
- 1412.4 Award For contracts that are subject to the EU Procedure or UK replacement procedure, the Councils 'intention to award notification lettersletter' standard template must include used which includes the following debriefing information, and no additional details should be given without taking the advice of the assistant director governance & policy:
 - i. How the award criteria were applied;
 - <u>ii.</u> The name of the successful <u>tendererTenderer(s)</u>;
 - <u>iii.</u> The _score/price_ of _the <u>tenderer, Tenderer</u>, together _with _the score/price_ of _the successful <u>tendererTenderer/s</u>;
 - <u>iv.</u> Details _of_ the _reason _for _the _decision, _including _the _characteristics and relative advantages of the successful <u>tenderTender/s</u>; and
 - v. Confirmation of the date before which the council will not enter into the contract (i.e. the date after the end of the 'standstill period').
 - 1412.5 If a decision is challenged by an unsuccessful tenderer Tenderer, after the issue of an intention to award notification letter, then the contract manager shall not award the contract but Authorised Officer shall immediately inform the assistant director finance & ICT Chief Finance Officer and seek the advice of the assistant director governance & policy Monitoring Officer on next steps. No contract may be awarded until the Chief Finance Officer and the Monitoring Officer are satisfied that the matter has been resolved.
 - 14<u>12</u>.6 Assistant directors Authorised Officers shall ensure that contracts all the contract formalities are awarded by completed following the award of the contract formalities.. (See CSO 2.5)

13 Publication of Contract Awards

- 13.1 The award of all contracts over £5,000 must be published via the Councils contract management system
- 13.2 In addition the award of all contracts over £25,000 must be published on contracts finder
- 13.2 In addition the award of contracts above the relevant EU threshold must be published in OJEU

14. The Council as a supplier - providing works, goods or services to external organisations

- 14.1 The Chief Finance Officer and the Monitoring Officer must be consulted where work for an external organisation is contemplated.
- Any proposals to work for an external organisation must be approved by the Strategic Director responsible for the service either through a business plan or otherwise.
- Authorised Officers shall produce robust business cases for the Council acting as a supplier which fully takes into account the costs to the Council of delivering the goods, works or services concerned. The financial viability of such business cases must be approved by the Chief Finance Officer.
- 14.4 Authorised Officers shall liaise with the Council's Insurance Manager to ensure any potential liabilities are sufficiently covered by the Council's insurance policies.
- 14.5 Where the *Total Value* of the proposed contract is likely to be £1,000,000 or more the key decision regime applies **and before** tenders are prepared the *Chief Finance Officer* and the *Monitoring Officer* must jointly approve the business case including:
- a) Confirming the Council can legally enter into the contract;
- b) Accepting the legality of the charging arrangements; and
- c) Approving the terms and conditions of the proposed contract.

15. Disposals

- 15.1 Assets for Disposal must be sent to public auction except where:
 - a) Better value for money is likely to be obtained by inviting Quotations or Tenders or
 - b) The prior approval of the *Chief Finance Officer* and the *Monitoring Officer* has been obtained to the selling of specified items on an auction website such as eBay, or
 - c) Specific disposal procedures have been agreed by the Council for certain types of Assets

16. Approved Scheme for Sale of Assets/Goods via Public Auction

- 16.1. Goods or assets may be disposed of via public auction, whether through electronic auctions such as ebay or otherwise, without further specific consent being sought provided the following conditions are met
- (a) The Council owns the item and has the right to sell it.
- (b) Appropriate market research has been carried out to establish the estimated value of the item
- (c) The estimated value of the item to be auctioned does not exceed £10,000
- (d) A reasonable reserve price is set for the item based on the estimated value
- (e) The item is withdrawn from sale if it does not reach its reserve price
- (f) The item is in good working condition and fit for purpose, and complies with relevant legislation, in particular;
 - i. Any electrical item bears a valid Electrical Safety Check label, completed by a registered electrician who is registered on the Kite Mark Scheme, the Electrical Safety Register or the Electric Safe Register. The date of the inspection on the label must not be more than 12 months prior to the date of sale
 - <u>ii.</u> Any item of furniture complies with the Furniture and Furnishings (Fire Safety)

 Regulations 2010. Any item of furniture, with the exception of mattresses and bed bases, will have a permanent label in compliance with the Regulations.
 - iii. Any computer or data storage device is adequately wiped of data, to ensure that no information, particularly personal data remains on the device.
- (g) When an item is disposed of, any listing or description of it must NOT give any indication that the Council provides any guarantee for the product or any promise to make good any defects. All items are to be carefully and truthfully described in detail and any known defects highlighted.

ITEM IS SOLD AS IS: SELLER DISCLAIMS ANY WARRANTY AS TO MERCHANTABILITY OR FITNESS FOR ANY PARTICULAR PURPOSE OR DESIGN

- (h) A record of the steps taken under (a) to (g) is kept for a period of 2 years
- 16.2. Applications for approval of the disposal of goods/assets by auction which do not meet the above conditions should be made using the relevant exemption form i.e.
- (a) An item with an estimated value of up to £100,000 to the Directorate Contract Coordinator
- (b) An item with an estimated value of £100,000 or more to the Monitoring Officer and Chief Finance Officer

GUIDANCE NOTES

An individual purchasing goods at auction without the opportunity to inspect the goods may still have consumer rights i.e. that the goods -

- Are of a satisfactory quality
- Do what they are designed to do
- Are as described, matching any pictures or descriptions of them
- Are safe, under the Consumer Protection Act 1987

Other matters to be aware of

- Misrepresentation of goods A customer is entitled to a refund on goods that have been misrepresented, for example, goods sold on the basis of features they do not have. Prosecution can also follow, if the misrepresentation is reported to Trading Standards.
- Faulty goods It is the Council's responsibility to arrange for the collection of faulty goods, particularly large items. If a customer returns faulty goods within a reasonable time, the Council is obliged to give a refund, and not a credit note. If a repair of a faulty good is unsatisfactory, a customer is still entitled to a refund.
- Time to check goods –on-line auctions Customers have the right to the time to check they are satisfied with their goods, though this can be just a week

∴Definitions Appendix

"Agent"	A person or organisation acting on behalf of the councilCouncil.
"Contract Managers" Authorised Officer	Those officers authorised by their strategic directors to carry out the day to day activities required to let and manage a contract. An officer responsible for conducting a procurement
"Award Criteria"	The criteria by which the successful quotation or tender is to be selected. (see further CSO 10).12)
<u>"</u> Award Procedure <u>"</u>	The procedure for awarding a contract as specified in CSO 14.
"Tenderer" Any person who asks or is	s invited to submit a quotation or tender.
<u>"Code of Conduct"</u>	The 'Officers' Officers Code of Conduct' (see partSee Part 4 section 4 of the council's constitution). Constitution)
<u>"Consultant"</u>	Someone engaged for a specific length of time to work to a defined project brief with clear outcomes to be delivered, and who brings specialist skills or knowledge to the role.
"Contracting Decision"	Any of the following decisions: • withdrawal of invitationInvitation to tenderTender • whom to invite to submit a quotationQuotation or tenderTender • Shortlisting • award of contract • any decision to terminate a contract.
"Contracts Co-ordinator"	Officers nominated by strategic directorstheStrategic Directors in accordance with CSO 3.67 as the point of contact within their directorate for matters relating to procurement and contracting, and who are authorised to grant exemptions from competition for minor contracts.
"Corporate Contract"	A contract entered into directly by the council that can be utilised by all assistant directors Assistant Directors for the supply of the goods, works or services specified within its terms. Also, a contract which the head of finance Chief Finance Officer has confirmed may be legally utilised by the council Council either through a sub-regional collaborative arrangement, or through purchasing organisations such as the Government Procurement Service (formerly OGC Buying Solutions) and ESPO. Crown Commercial Services (CCS) ESPO, SCAPE etc
Contract	Those officers carrying out post award management of the

Managers	contract in accordance with the contract management framework.
<u>"Designated</u> Officer <u>"</u>	The chief executive, the strategic director Chief Executive, Strategic Director for resources Resources and any other officer authorised by either or both of them.
"ESPO"	The Eastern Shires' Purchasing Organisation-
<u>"EU Procedure"</u>	The procedure required by the EU <u>or UK replacement</u> where the <u>total value</u> oxceeds the EU <u>Threshold or any UK replacement</u> threshold.
<u>"EU Threshold"</u>	The contract value at which the EU public procurement directives or UK replacement procedure must be applied.
<u>"</u> Forward Plan <u>"</u>	The _forward _plan, _which _is _prepared _on _a _rolling _basis and _contains matters which _the council Council has reason to believe are likely to be the subject of key decisions during the following four months.
<u>"Framework</u> Agreement <u>"</u>	An agreement between one or more contracting authorities and one or more economic operators, the purpose of which is to establish the terms governing contracts to be awarded during a given period, in particular with regard to price and, where appropriate, the quantity envisaged.
"Assistant Director Chief Finance & ICT" Officer	The Assistant officer to whom the statutory role is delegated (currently Strategic Director Finance & ICT Resources or his/her specified nominee-)
"Assistant Director Governance & Policy" Monitoring Officer	The The officer to whom the statutory role is delegated (currently Assistant Director Governance & Policy or his/her specified nominee-)
"Invitation to Tender"	An invitationInvitation to tenderTender sent to tenderersTenderers inviting bids for works goods or services.
Key Decision	Decisions that are defined as Key Decisions in the Constitution In relation to letting contracts, the key decisionKey Decision is the proposal to let a contract for a particular type of work. The subsequent decision to award the contract to a specific
	contractor will not be a key decision provided the value of the

	contract does not vary above the estimated amount by more than 10% for contracts with a value of £1,000,000 or more.
<u>"</u> Major Contract"	A contractContract that has a total valueTotal Value of £1,000,000 or more.
<u>"Minor Contract"</u>	A contractContract where the total valueTotal Value is less than £50100,000.
<u>"</u> Non-Commercial Considerations <u>"</u>	(a)the terms and conditions of employment by contractors of their workers or the composition of, the arrangements for the promotion, transfer or training of or the other opportunities afforded to, their workforces ("workforce matters");
	(b) whether the terms on which contractors contract with their sub- contractors constitute, in the case of contracts with individuals, contracts for the provision by them as self- employed persons of their services only;
	(c) any involvement of the business activities or interests of contractors with irrelevant fields of Government policy;
	(d) the conduct of contractors or workers in industrial disputes between them or any involvement of the business activities of contractors in industrial disputes between other persons ("industrial disputes");
	(e) the country or territory of origin of supplies to, or the location in any country or territory of the business activities or interests of, contractors;
	(f) any political, industrial or sectarian affiliations or interests of contractors or their directors, partners or employees;
	(g) financial support or lack of financial support by contractors for any institution to or from which the authority gives or withholds support;
	(h) use or non-use by contractors of technical or professional services provided by the authority under the

	Building Act 1984 or the Building (Scotland) Act 1959. Workforce matters and industrial disputes, as defined in paragraphs (a) and (d), cease to be non-commercial considerations for the purposes of s17(5) Local Government Act (LGA) 1988 and part 1 of the LGA 1999 (Best Value); or where there is a transfer of staff to which the Transfer of undertakings (Protection of Employment) Regulations 2006 ("TUPE") may apply.
<u>Officer</u>	A person employed by the Counci
Ordinary Contract	A Contract where the Total Value is £100,000 or more but is less than £1,000,000.
Pecuniary Interest	Any direct or indirect financial interest. An indirect interest is distinct from a direct interest in as much as it is not a contract to which the member or employee is directly a party. A shareholding in a body not exceeding a total nominal value of £1,000 or 1% of the nominal value of the issued share capital (whichever is the greater) is not a pecuniary interest for the purposes of these CSOs
Personal Care Services	Services provided to people who have personal care needs as assessed by the Strategic Director for People. As such these Services can be provided to people of all ages whose needs may result from old age, physical disability, sensory loss, mental illness or learning disability.
Quotation	A quotation of price and any other relevant matter (without the formal issue of an Invitation to Tender)
Relevant Contract	A contract to which these Contract Standing Orders apply (see CSO 1

Selection Criteria	The criteria by which Tenderers are chosen to be invited to submit Quotations or Tenders
Shortlisting	The process of selecting Tenderers who are to be invited to submit Quotations or Tenders or to proceed to final evaluation as part of a Restricted, Competitive with Negotiation or Competitive Dialogue Procedure
Teckal company	A company which meets particular legal requirements relating to its ownership and activities i.e. wholly public sector owned and its main business is providing services to its members. Take legal advice on whether or not a proposal meets the requirements.
<u>Tender</u>	A Tenderer's proposal submitted in response to an Invitation to Tender.
<u>Tenderer</u>	Any person who asks or is invited to submit a Quotation or Tender
<u>Total Value</u>	As defined in CSO 2.1
TUPE	whether the terms on which contractors contract with their sub- contractors constitute, in the case of contracts with individuals, contracts for the provision by them as self-employed persons of their services only; Transfer of Undertakings (Protection of Employment) Regulations 2006 [SI2006 No.246] Subject to certain conditions, these regulations apply where responsibility for the delivery of works or services for the Council are transferred from one organisation (e.g. private contractor, local authority in-house team) to another (e.g. following a 'contracting-out' or competitive tendering process) and where the individuals involved in carrying out the work are transferred to the new employer. These regulations seek to protect the rights of employees in such transfers enabling them to enjoy the same terms and conditions, with continuity of employment, as existed with their former employer. Broadly, TUPE regulations ensure that

	the rights of employees are transferred along with the business.
(c) any involvement of the business activities or interests of contractors with irrelevant fields of	

- government policy:
 - (d) the conduct of contractors or workers in industrial disputes between them or any involvement of the business activities of contractors in industrial disputes between other persons ("industrial disputes");
 - the country or territory of origin of supplies to, or the location in any (e) country or territory of the business activities or interests of, contractors:
 - (f) any political, industrial or sectarian affiliations or interests of contractors or their directors, partners or employees;
 - financial support or lack of financial support by contractors for any (g) institution to or from which the authority gives or withholds support;
 - use or non-use by contractors of technical or professional services (h) provided by the authority under the Building Act 1984 or the Building (Scotland) Act 1959.

Workforce matters and industrial disputes, as defined in paragraphs (a) and (d), cease to be non-commercial considerations for the purposes of s17(5) Local Government Act (LGA) 1988 and part 1 of the LGA 1999 (Best Value); or where there is a transfer of staff to which the Transfer of Undertakings (Protection of Employment) Regulations 2006 ("TUPE") may apply.

A person employed by the council.

A contract where the total value is £50,000 or more but is less than "Ordinary Contract" £1.000.000.

> Any direct or indirect financial interest. An indirect interest is distinct from a direct interest in as much as it is not a contract to which the member or employee is directly a party. A shareholding in a body not exceeding a total nominal value of £1,000 or 1% of the nominal value of the issued share capital (whichever is the greater) is not a pecuniary interest for the purposes

of these CSOs.

"Personal Care Services" Services provided to people who have personal care needs as assessed by the strategic director for people. As such these services can be provided to people of all ages whose needs may result from old age, physical disability, sensory loss, mental illness or learning disability.

> A quotation of price and any other relevant matter (without the formal issue of an invitation to tender).

A contract to which these contract standing orders apply (see CSO 1). The criteria by which tenderers are chosen to be invited to submit quotations or tenders.

The process of selecting tenderers who are to be invited to submit quotations or tenders or to proceed to final evaluation.

A company which meets particular legal requirements relating to its ownership and activities i.e. wholly public sector owned and its main business is providing services to its members. Take legal advice on whether or not a proposal meets the requirements.

The logs kept by heads of service to record details of tenders received (see CSO 12).

A tenderer's proposal submitted in response to an invitation to tender. As defined in CSO 2.1.

Subject to certain conditions, these regulations apply where responsibility for the delivery of works or services for the council are transferred from one organisation (e.g. private contractor, local authority in-house team) to another (e.g. following a 'contracting-out' or competitive tendering process) and where the individuals involved in carrying out the work are transferred to the new employer. These regulations seek to protect the rights of employees in such transfers enabling them to enjoy the same terms and conditions, with continuity of employment, as existed with their former employer. Broadly, TUPE regulations ensure that the rights of employees are transferred along

"Officer"

"Pecuniary Interest"

"Quotation"

"Relevant Contract" "Selection Criteria"

"Shortlisting"

"Teckal company"

"Tender Record Log"

"Tender" "Total Value" "TUPE" Transfer of **Undertakings** (Protection of Employment) Regulations 2006 [SI2006 No.246]

	with the business.
	-
I	